Public Works, Infrastructure and Environment Committee

REPORT 04-019
9:30 a.m.
Monday, November 1, 2004
Council Chambers
2nd Floor, Hamilton City Hall
71 Main Street West, Hamilton

Present: Councillors C. Collins, Chair, and D. Mitchell, Vice-Chair
D. Braden, P. Bruckler, M. Ferguson, T. Jackson,
M. McCarthy, and S. Merulla

Also Present: Councillors B. Bratina, B. McHattie, B. Morelli, M. Pearson,
and T. Whitehead
S. Stewart, Acting General Manager, D. Hull, B. Goodger,
J. Harnum, C. Murray, M. L. Tanner, and W. Oakes, Public Works Department
D. Hart Dyke, Chair, Waste Reduction Task Force
I. Bediou - Clerk’s Department

THE PUBLIC WORKS, INFRASTRUCTURE AND ENVIRONMENT COMMITTEE PRESENTS REPORT 04-019 AND RESPECTFULLY RECOMMENDS:

1. GTA Fare System Project; Information Update (PW04117) - (City Wide) (Item 8.1)
   (a) That the information update regarding the operational concept and design of the GTA Fare System Project, contained in Appendix A to Report PW04117, be received.
   (b) That staff be directed to detail the operational, financial, and governance implications of Hamilton’s participation in a joint procurement of a GTA Fare System in a follow-up report.

Council – November 10, 2004
2. **Waste Collection Service Strategy - (PW04114a) - (City Wide)**  
   (Item 8.2)

   (a) That the curbside waste collection services for eligible customers as recommended in Report PW04114a be approved for implementation in 2006.

   (b) That eligible customers receiving curbside collection continue to be serviced in six (6) collection zones and receive the following services to maximize diversion from landfill:
      
      (i) weekly organics collection in rollout carts with an allowance of one additional container of leaf and yard waste
      
      (ii) weekly two stream collection of recyclables
      
      (iii) weekly garbage collection, with a one container limit
      
      (iv) separate bi-weekly collection of leaf and yard waste during peak periods in spring and fall (between 12 and 18 weeks per year)
      
      (v) weekly call-in bulk collection service with a four (4) item limit per week, during periods when leaf and yard waste is not collected
      
      (vi) white goods collection service on a call-in basis including scrap metal collection for quantities of 22 kg (50 lbs) minimum.

   (c) That staff continue to work with CUPE 5167 and relevant City employees to develop a cost and service delivery strategy for the provision of the following waste collection services in Collection Zones A1, A2 and A3:
      
      (i) organics waste collection
      
      (ii) leaf & yard waste
      
      (iii) garbage collection
      
      (iv) bulk collection for curbside waste customers beginning January 2006 as follows:
          
          1. weekly call-in service for up to four (4) items
          2. during those times when peak leaf & yard collection service as recommended in (b) (iv) is not being conducted
      
      (v) bulk collection for vertical multi-residential customers as follows:
          (weekly call-in service for up to eight (8) items)
          
          1. provided year-round.

   (d) That a waste collection Request for Proposal be issued to solicit pricing for the provision of the following waste collection services in
Collection Zones B1, B2 and B3 for a 5 year period and an optional seven (7) year period:

(i) organics waste collection
(ii) leaf and yard waste
(iii) garbage collection
(iv) bulk collection for curbside waste customers beginning January 2006 as follows:
   1. weekly call-in service for up to four (4) items
   2. during those times when peak leaf & yard collection service as recommended in (b) (iv) is not being conducted
(v) bulk collection for vertical multi-residential customers as follows:
   1. weekly call-in service for up to eight (8) items
   2. provided year-round.

(e) That a waste collection Request for Proposal be issued to solicit pricing for the provision of the following waste collection services for the entire City of Hamilton for a 5 year period and an optional seven (7) year period beginning January 1, 2006:
   (i) front bin garbage collection service
   (ii) combined call-in white goods and scrap metal service for metal quantities in excess of 22 kg (50 lbs).

(f) That the General Manager of Public Works be authorized and directed to enter into negotiations with Halton Recycling Ltd. for an additional two (2) years beyond the current contract terms which provide for up to three (3), one (1) year extensions (total of up to five (5) years beyond 2005 to 2010) for the provision of two stream recycling collection service for the City and report back to Council.

(g) That staff be directed to report back to Council in 2005 on a strategy to increase waste diversion from multi-residential facilities.

(h) That three (3) pre-scheduled bulk collection events continue in 2005 for curbside waste collection customers and call-in bulk collection service continue for vertical multi-residential facilities.

(i) That the Capital Funds required for the internal collection system as identified in Recommendation (c), be included with the 2005 Capital Budget submission for Council consideration.

(j) That the operating cost implications of the new collection strategy be submitted with the 2006 Operating Budget request to Council.
(k) That the enforcement strategy to be developed for the one container limit in subsection (b)(iii), include the following considerations:

(i) the continuation of the voluntary three container limit through 2005;

(ii) that 2006 be a transition period, in which a voluntary one container be implemented with the delivery of the Green Cart program; and

(iii) that the one container limit be enforced commencing in 2007, subject to a staff report in early 2007 on the status of the Waste Collection Service Strategy program.

3. Activity Based Costing/ Waste Collection Services (PW04113) - (City Wide) (Item 8.3)

That the public/private service delivery model for supply of curbside waste collection services continue in 2006 based on the results of the Activity Based Costing Study (ABC) and be reviewed on an ongoing basis prior to any change to the end of the next contract period.

4. Award of Contract No. C11-94-04 - Community Recycling Centre (PW04119) - (Ward 6 with City Wide Implications) (Item 9.1)

(a) That Contract No. C11-94-04 for the building construction and site works of a Community Recycling Centre (CRC) be awarded to G. S. Wark Ltd. In the amount of $3,905,168 (including 15% Contingency, excluding GST) as the lowest acceptable bid; to be charged to capital account 59212-5120294113.

(b) That the operating costs for the Community Recycling Centre (CRC) be included into the 2005 budget process.

(c) That the Mayor and City Clerk be authorized and directed to execute the Contract with G. S. Wark Ltd. in a form satisfactory to the City Solicitor.

5. Freelton Road - Extension of the Municipal Watermain from Given Road to Approximately 255 Metres Northerly (PW04118/FCS04125) - (Ward 14) (Item 9.2)

(a) That the construction of a municipal watermain extension on Freelton Road from Given Road to approximately 255 metres northerly be approved; and

(b) That the proportionate cost of the watermain to provide water service to the Lions Freelton Villa at No. 390 Freelton Road, in the
amount of $120,682.00, be funded from Social Housing – Privately Owned/Managed Housing Stock (57010-625010); and

(c) That the proportionate cost of the watermain to provide water service to the residents on the remaining abutting properties on Freelton Road, in the amount of $51,812.00, be charged be funded from capital project 5140325307 - Annual Municipal Act Watermain; and

(d) That pursuant to the Municipal Act, 2001, a full cost recovery mechanism for the cost of the installation of the watermain as noted in (c) above be implemented in order to repay Account No. 5140325307 from the benefiting property owners at Nos. 362, 369, 370, 408 and 413 Freelton Road when they connect to the watermain; and

(e) That appropriate warning and liability clauses, absolving the City of Hamilton of all liabilities for failed private sewage systems (e.g. septic) due to the increased availability of water, be added to notices sent to owners on Freelton Road and municipal water connection permits issued by the City to these land owners. This clause would be added since municipal sanitary sewer service is not available for the same property; and

(f) That the General Manager of Finance and Corporate Services be authorized and directed to prepare the necessary cost recovery by-law.

6. Provincial Gas Tax Funding Letter of Agreement – (PW04122)(City Wide) (Item 9.3)

(a) That the Mayor, General Manager of Finance & Corporate Services (Chief Financial Officer) and the City Clerk be authorized and directed to enter into an Agreement between the City of Hamilton and the Province of Ontario, related to the funding commitment made by the Province of Ontario to the Municipality under the Dedicated Gas Tax Funds For Hamilton’s Public Transportation Program.

(b) That the Mayor, City Clerk and Chief Financial Officer be authorized and directed to execute the Letter of Agreement attached as Appendix “A” to Report PW04122.

(c) That a certified copy of this resolution be forwarded to the Ministry of Transportation upon Council approval and prior to November 22, 2004.
FOR THE INFORMATION OF COUNCIL:

(a) DECLARATIONS OF INTEREST

None declared.

(b) Changes to the agenda:

(i) Mr. David Hart Dyke, Chair of the Waste Reduction Task Force, (Item 4.2) requested to address Committee today as he will be speaking to Item 8.2 on the agenda.

(ii) A copy of a letter of support from H.A.B.I.A. was distributed this morning for the Committee's consideration regarding Item 7.1, the delegation from Kathy Drewitt of the Downtown Hamilton B.I.A.

(iii) Report (PW04122) respecting Provincial Gas Tax Funding Letter of Agreement is added to the agenda as Item 9.3 in order to obtain the necessary Council approval before the November 22, 2004 deadline.

(c) Minutes

The Minutes of the October 18, 2004 meeting were approved as presented.

(d) Delegation Requests:

The following delegation request was approved to be heard today:

(i) David Hart Dyke, Chair of the Waste Reduction Task Force, October 25, 2004, with respect to the bag limit being proposed in Item 8.2 on the agenda. (Item 4.1)

(e) Public Hearings/Delegations:

(i) Kathy Drewitt, Executive Director, Downtown Hamilton BIA, 4 Hughson Street South, Suite 204, Hamilton, September 27, 2004, respecting encroachment fees for restaurant patios. (Approved October 4, 2004.) (Item 7.1)

Ms. Kathy Drewitt made a powerpoint presentation and provided a hand–out for distribution.

She provided some background information and outlined the positive influences of patios on improving the downtown. She indicated that the B.I.A's researched patio fees and determined that
Hamilton’s fees are excessive when compared to other jurisdictions. The B.I.A. is in favour of the City regulating the patios but opposes the high fees which are currently $800 per year.

(1.) On a motion moved by Councillor Bruckler and seconded by Councillor Jackson staff were directed to prepare a report respecting patio fees to be presented to a future Committee meeting and HABIA was requested to advise, through Chairman McHattie, what would be an acceptable compromise, and in the meantime, patio fees for 2003 and 2004 are to be put on hold.

The Chairman asked Ms. Drewitt to advise her organization of the above mentioned Committee directives.

(f) Staff Presentations

(i) GTA Fare System Project; Information Update (PW04117) - (City Wide) (Item 8.1)

Don Hull made a brief introduction of the above mentioned presentation and explained that today’s report is an information update. A staff report with recommendations will be forthcoming.

Mr. Domenic Belmonte, consultant for the Province of Ontario, made a powerpoint presentation on the Integrated Farecard System (SmartCard) that Hamilton, the other Western GTA municipalities and the Province of Ontario have been jointly developing. He provided a copy of his presentation which was distributed.

He explained how the SmartCard works and its advantages and responded to questions posed by the Committee with respect to the cost to the City, whether it will be an option that the program be funded from the gas tax and other issues.

(ii) David Hart Dyke, Chair of the Waste Reduction Task Force, October 25, 2004, with respect to the bag limit being proposed in Item 8.2 on the agenda. (Item 4.1)

Mr. Hart Dyke made a verbal presentation and provided a hand out for distribution. He urged the Committee to approve the adoption of a non-voluntary one-container limit for waste collection in order that the City can reach its 65% diversion target by 2006. He
recommended “that staged non-voluntary interim limits be used to reach the one-container target.”

The Committee thanked Mr. David Hart Dyke for his presentation.

(iii) Waste Collection Services Strategy (PW04114)(a) (City Wide) (Deferred from the October 18, 2004 Public Works Infrastructure and Environment Committee Meeting.) (Item 8.2)

and

Activity Based Costing/Waste Collection Services (PW04113) (City Wide) (Deferred from the October 18, 2004 Public Works Infrastructure and Environment Committee Meeting.) (Item 8.3)

Beth Goodger made a power point presentation on both of the above reports and provided a hand-out. She explained that the purpose of her presentation is to address concerns raised at the previous meeting. She provided statistics on the results of the green cart pilot program which was implemented in 10 neighbourhoods.

She also provided further comments on staff’s investigation on what it would cost to have a 50/50 split between public and private service providers for recyclables. She pointed out that this information was already provided in a Project Memo circulated to the Committee members.

She answered questions posed by the Committee. The Committee requested an update on the Glanbrook Landfill Site and the relationship between increased diversion of waste and the landfill’s life span.

Councillor Bruckler presented an amendment to the recommendation of Report PW04114(a), which was seconded by Councillor McCarthy to add subsection (k).

It was noted that Councillor Bruckler’s amendment would allow the residents to work towards a one container limit in 2006, with the introduction of the Green Cart, but there would be no penalty imposed for up to a three container maximum. On a motion moved by Councillor Jackson and seconded by Councillor McCarthy an amendment was added that the one container limit in 2007 be subject to a staff update report on the success of the program.

(1.) On a motion moved by Councillor Ferguson and seconded by Councillor McCarthy, staff were requested to prepare a motion for the next Council meeting directing staff to report
back on whether multi-residential building designs are becoming more user friendly for recycling and also requesting assistance from the Federal and Provincial Governments with respect to the reduction of product packaging that cannot be reused or recycled (i.e. implementing returnable liquor bottles).

(g) Motions
None.

(h) Notices of Motions
None.

(i) General Information/Other Business
None

The meeting of the Public Works Infrastructure and Environment Committee adjourned at 12:15 p.m.

Respectfully submitted,

Councillor Chad Collins, Chair
Public Works, Infrastructure and Environment Committee

Ida Bedioui, Legislative Assistant
Public Works, Infrastructure and Environment Committee
November 1, 2004