SUBJECT: Canada’s Economic Action Plan – Culture and Heritage Program Funding Applications (CS09055) (Wards 1, 10 & 12)

RECOMMENDATION:

(a) That the Heritage Projects, listed in Appendix A attached to Report CS09055, totalling $10,176,830, be approved for submission to the National Cost Sharing Program and Cultural Spaces Canada Program, as eligible Capital Projects to be funded for the City of Hamilton, in accordance with the terms and conditions associated with the Canada Cultural Spaces Fund, Department of Canadian Heritage and the National Cost Sharing Program, Parks Canada;

(b) That the By-law attached as Appendix B to Report CS09055, be approved and enacted; and

(c) That copies of Report CS09055 be forwarded to local MPPs and MPs.

Joe-Anne Priel
General Manager,
Community Services Department

EXECUTIVE SUMMARY:

Stemming from Canada’s Economic Action Plan, the 2009 Federal budget injected new funding into two grant programs directed to the capital development of heritage facilities: the Canada Cultural Spaces Fund (CCSF) administered by the Department of Canadian Heritage and the National Cost-Sharing Program (NCS) administered by Parks Canada.
The CCSF supports up to 50% of allowable costs for new facilities providing significant public programming and access. Although the new funding guidelines do not specifically identify the Bicentennial of the War of 1812 Commemorative sites or projects as priorities, Grant Program staff have indicated that submissions related to War of 1812 historic sites would be examined closely.

The NCS is designed to support capital projects at National Historic Sites, which are not owned or operated by Parks Canada. The Program will fund up to 50% of projects, which preserve and/or interpret National Historic Sites. The NCS Program also supports related development and planning studies. The Program’s guidelines have identified the Bicentennial of the War of 1812 Commemorative sites or projects as priorities.

It is important to note that the NCS Program does not support the construction of new facilities (for example, an interpretive building). Importantly, both Programs will permit a variety of in-kind supports (including, in some cases, staff salaries), as matching funding and both will accept funding from other Federal programs as matching funds.

Staff have reviewed a number of restoration projects against the criteria and requirements under the CCSF and NCS programs. Based on this analysis and consultation with grant program officials, applications for a total of five projects have been developed.

Three projects will draw on NCS funding:
1. Battlefield House Museum and Park Re-development;
2. Hamilton and Scourge National Historic Site Commemorative Integrity Statement; and,
3. Dundurn National Historic Site Foundation Restoration and Window Shutter Recreation.

Two projects will draw on CCSF funding:
1. Battlefield Park Interpretive Centre; and,
2. Fieldcote Memorial Park and Museum Expansion.

All of the proposed projects will run from 2009 through 2012. The 2010 through 2012 Capital Budgets have not been funded or approved by Council. The sources of financing of the City’s contribution will vary and is dependant on the specific projects approved and the amount of funding approved. Once the federal government advises the City of Hamilton which projects have been approved, staff will report back to Council with a financing plan.

Financial agreements will be signed between the federal government and the City of Hamilton. Prior to the final approval of funding and the conclusion of an agreement with the federal government, the municipality must provide evidence of Council’s support for each approved project and the associated municipal contribution.
BACKGROUND:

The multi-year commitments outlined in the 2009 Federal budget could potentially benefit many heritage, cultural and arts organizations, including several within the Culture Division. Included in the announcement was an enhancement to the Cultural Spaces Canada Program; newly renamed CCSF, of $30 million per year until 2014-2015. The announcement extends the Program to restore Canada's museums and heritage sites by two years. The Fund is also receiving $60 million in the 2009-10 fiscal years to support local and community cultural and heritage institutions, boosted by the Economic Stimulus Program. The Program has temporarily increased its maximum level of support to 50% of eligible costs. It had previously been 33% or 40% (depending on project type).

The CCSF seeks to improve physical conditions for artistic creativity and innovation. It is also designed to increase access for Canadians to performing arts, visual arts, media arts, and to museum collections and heritage displays. The Program supports the improvement, renovation and construction of arts and heritage facilities, and the acquisition of specialized equipment, as well as conducting feasibility studies.

For funding available in 2009-2010 and 2010-2011, priority is being given to projects that clearly demonstrate a contribution to economic stimulation through immediate job creation and longer-term economic impacts.

Another funding body benefiting from the 2009 Federal budget is the NCS Program at $75 million. The administrator of the Program, Parks Canada, recognizes the need to support, maintain and improve the health and wholeness (the commemorative integrity), of National Historic Sites of Canada. This role is an integral part of our mandate, which includes protecting and presenting nationally significant examples of Canada's cultural heritage.

The NCS Program is a contribution program whereby up to 50% of eligible costs incurred in the conservation and presentation of a national historic site, are paid to the site owner in the form of reimbursements. A recipient can receive up to a maximum of $1,000,000 per project.

Projects eligible for funding include those intended to develop technical and planning documents agreed by Parks Canada as necessary to ensure the site's commemorative integrity through conservation projects that preserve, rehabilitate and/or restore components of a National Historic Site. Conservation projects may also include the development and implementation of presentation projects that focus on communicating to the public the reasons for designation as a National Historic Site.

ANALYSIS/RATIONALE:

Following the announcement of funding, Culture Division staff met with representatives of both programs to discuss projects and options. An internal exercise with Division staff matched projects with the guidelines and priorities of both Programs and the
Infrastructure Stimulus Fund. The exercise concluded with the recommendation the Culture Division of the City of Hamilton pursue three projects under the NSC program and two under the CCSF program.

The highest priority NSC project is for the development (or “re-restoration”) of the Battlefield House Museum and Park Gage House and historic landscape. Both the landscape and house are identified elements in the National Historic Site.

The total Gage House and historic landscape restoration project budget is $560,000. The total NSC grant request for Battlefield House Museum and Park is $280,000.

The second NSC priority is for a long-term management plan for the Hamilton and Scourge National Historic Site. Parks Canada has developed a process for long-range planning of National Historic Sites, which leads to the creation of a Commemorative Integrity Statement (CIS). A completed CIS provides specific direction to ensure that the site is well preserved, effectively interpreted to the public and is financially sustainable.

The total Hamilton and Scourge project budget is $70,830. The total NSC grant request for the Hamilton and Scourge National Historic Site is $35,415.

The third priority grant request is to support specific restoration projects at Dundurn National Historic Site. An existing restoration project has targeted the areas of the foundation of the main building that are in the greatest need. If funded, the project will be expanded to include the entire whole perimeter of the building. The second element of the request will support the re-creation of the shutters, which existed on the building until approximately 1907.

The total Dundurn National Historic Site project budget is $550,000. The total NSC grant request for Dundurn National Historic Site is $275,000.

Canada Cultural Spaces Fund:

The first priority for the CCSF is an interpretive building at Battlefield House Museum and Park. The need for an interpretive building was highlighted in the 1993 Master Plan for Battlefield and re-stated in the revision to the Master Plan in 2008. The design process for the Park re-development has included a feasibility study for an interpretive centre and has established a proposed location and a concept design.

The total Battlefield Interpretive Building project budget is $5,000,000. The total CCSF grant request is $2.5 million.

The second priority for CCSF funding is the development and implementation of an expanded Fieldcote Memorial Park and Museum. An existing feasibility study and concept design is in place with preliminary costing.
The total Fieldcote Expansion project budget is $3,996,000. The total CCSF grant request is for $1,998,000.

**ALTERNATIVES FOR CONSIDERATION:**

None.

**FINANCIAL/STAFFING/LEGAL IMPLICATIONS:**

**Financial:**

The 2010 and 2011 Capital Budgets have not been funded or approved by Council. The sources of financing of the City’s contribution will vary and is dependant on the specific projects approved and the amount of funding approved.

The potential City contribution for these programs could be approximately $5.1 million. To date, $194.4 million has been approved, in total Infrastructure Stimulus funding, of which, the City’s share is $64.8 million (Rates $38.8 million; Tax $26.0 million). Approval of these applications will bring the total amount to be financed to $31.1 million. A report will be brought to CoW in September outlining Financing Options.

**Staffing:**

There are no staffing implications associated with the recommendations of Report CS09055.

**Legal:**

The By-law 09-XXX, attached as Appendix B to Report CS09055, is required by the federal government to be used to support the application process.

**POLICIES AFFECTING PROPOSAL:**

None.

**RELEVANT CONSULTATION:**

Corporate Services Department, Budgets and Finance Division
CITY STRATEGIC COMMITMENT:

By evaluating the “Triple Bottom Line”, (community, environment, economic implications) we can make choices that create value across all three bottom lines, moving us closer to our vision for a sustainable community, and Provincial interests.

**Community Well-Being is enhanced.** ☑ Yes ☐ No
Arts, culture, archaeological and cultural heritage are supported and enhanced.

**Environmental Well-Being is enhanced.** ☐ Yes ☑ No

**Economic Well-Being is enhanced.** ☑ Yes ☐ No
Cultural industries are enhanced.

**Does the option you are recommending create value across all three bottom lines?** ☐ Yes ☑ No

**Do the options you are recommending make Hamilton a City of choice for high performance public servants?** ☐ Yes ☑ No
### NATIONAL COST SHARING PROGRAM FOR NATIONAL HISTORIC SITES

<table>
<thead>
<tr>
<th>Rank</th>
<th>Project Description</th>
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</table>
| 1.   | Battlefield House Museum and Park – National Historic Site  
       • Gage House  
       • Historic Landscape including the battlefield | Restoration | 560,000 | 280,000 |
| 2.   | Hamilton & Scourge – National Historic Site  
       • Long Term Management Plan | N/A | 70,830 | 35,415 |
| 3.   | Dundurn National Historic Site  
       • Foundation Repair  
       • Re-creation of shutters | Restoration | 550,000 | 275,000 |

**TOTAL – National Cost-sharing Program** 1,180,830 590,415

### CANADA CULTURAL SPACES FUND

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| 1.   | Battlefield Park  
       • Interpretation Centre | New Construction | 5,000,000 | 2,500,000 |
| 2.   | Fieldcote Memorial Park and Museum  
       • Museum expansion | Expansion | 3,996,000 | 1,998,000 |

**TOTAL – Canada Cultural Spaces Fund** 8,996,000 4,498,000

**GRAND TOTAL** 10,176,830 5,088,415
CITY OF HAMILTON

BY-LAW NO. 09-XXX

A By-Law to authorize the Submission of Applications to the National Cost Sharing Program and Cultural Spaces Canada Program for Funding as Eligible Capital Projects of the City of Hamilton,

WHEREAS the Municipal Act, 2001 (Ontario), as amended, (the “Act”) provides that a municipal power shall be exercised by by-law unless the municipality is specially authorized to do otherwise;

AND WHEREAS the Government of Canada has recently announced an investment of $75 million nationally under the National Cost Sharing Program for National Historic Sites and $60 million nationally under the Canada Cultural Spaces Fund;

AND WHEREAS it is now deemed expedient to authorize for the municipal purposes of the Municipality the capital projects described in Schedule “A” (the “Project”) attached hereto and forming part of this By-law (“Schedule A”) in the amount estimated expenditures set out in Schedule “A”;

AND WHEREAS the Federal governments have invited eligible Ontario municipalities desirous of obtaining funding pursuant to the Canada Cultural Spaces Fund and National Cost-Sharing Program in order to meet capital expenditures in connection with eligible capital projects for such funding by completing and submitting applications through form provided (the “Application”);

AND WHEREAS the Municipality has submitted an Application to the Federal government to request funding in respect of the Projects.

NOW THEREFORE the Council of the City of Hamilton enacts as follows:

1. The Council of the Municipality hereby confirms, ratifies and approves the completion by the General Manager of Community Services of Applications and the submissions by such authorized official, to the Federal government for the funding of the Projects in connection with the National Cost-Sharing Program and the Canada Cultural Spaces Fund and in the maximum aggregate principal amount of $10,176,830. (the “Funding”); and,
2. This By-law takes effect on the day of passing.

PASSED AND ENACTED this 13th day of August, 2009.

Fred Eisenberger, Mayor

Kevin Christenson, City Clerk
### SCHEDULE A

Canada’s Economic Recovery Plan – Heritage Projects

#### NATIONAL COST SHARING PROGRAM FOR NATIONAL HISTORIC SITES

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