SUBJECT: 2009/2010 and 2010/2011 Alcohol Drug and Gambling Services Program LHIN Funded Budget BOH08040(a) (City Wide)

RECOMMENDATION:

That the Board of Health approve the 2009-2010 and 2010-2011 budgets for the Alcohol, Drug and Gambling Services Program which is funded 100% by the Hamilton Niagara Haldimand Brant - Local Health Integrated Network (HNHB - LHIN).

EXECUTIVE SUMMARY:

This report is in follow-up to the Alcohol, Drug & Gambling Services 2008/2009 Budget BOH08040. The transition of accountability for funding provided by the Ministry of Health and Long Term Care (MOHLTC) to the HNHB - LHIN has been completed and the LHIN is now responsible both for financial reporting as well as service-related targets. By March 31, 2009 all programs funded by the LHIN, including Alcohol, Drug & Gambling Services (ADGS), are required to complete a Multi-sector Service Accountability Agreement (M-SAA). The new accountability agreement with all Health Service Providers (HSPs) is a requirement under the LHIN Act (2006). Without these agreements, the LHIN will not be able to continue to flow funding to ADGS to continue providing services in Hamilton.

The HNHB - LHIN Board has recommended a 1.575% increase in baseline funding for ADGS for each of the budget years 2009/2010 and 2010/2011. With the collective agreement increases projected at 3% into these budget years there is an expected
subject: 2009/2010 and 2010/2011 Alcohol Drug and Gambling Services Program LHIN Funded Budget BOH08040(a) - Page 2 of 4

reduction in staffing in each year. The ADGS Substance Abuse Program will see a reduction of 0.3 FTE and 0.2 FTE in each respective year. The ADGS Problem Gambling Program will see a reduction of 0.2 FTE in the first year and no reduction in the second year. Operating expenses will be reduced to maximize staffing levels while continuing to maintain funding to ensure adequate resources and training for staff. It is hoped that the staff reduction will be by attrition or reduction of hours by part-time staff.

background:

This report is in follow-up to the Alcohol, Drug & Gambling Services 2008/2009 Budget BOH08040. Alcohol, Drug & Gambling Services (ADGS) is a 100% funded program that provides comprehensive assessments, outpatient counselling, referrals for treatment, and community outreach for adults over the age of 23. These programs are developed and maintained in consultation with the Ministry of Health and Long-Term Care -Mental Health and Addictions Branch (MOHLTC), the Hamilton Niagara Haldimand Brant -Local Health Integration Network (HNHB - LHIN) and community partners.

The LHINs have been developed across the province in accordance with the Local Health System Integration Act 2006. The Act requires shared responsibility and accountability among all HSPs. The HNHB-LHIN is in the process of aligning program plans and budgets with priorities for health system improvement. The process by which the HSPs will respond to the LHINs request is called the 2009-2011 Community Annual Planning Submission (CAPS). The LHIN has provided training to all HSPs, including Public Health Services, to ensure that the M-SAA is in place by April 1, 2009. The service agreements will outline roles, responsibilities and outcome measures for health agencies and will require Board of Health approval.

analysis/rationale:

A provision in the Act includes a recommendation of multi-year funding and planning targets for the provision of Community Mental Health and Addictions Services. In keeping with this process, Public Health Services (PHS) is required to submit a balanced projected two-year budget (2009-2010 and 2010-2011) for the funding provided by the LHIN as well as a two year operating plan to help develop the parameters for the M-SAA. The HNHB - LHIN Board of Directors has voted to distribute 70% of the incremental funds provided to them by the MOHLTC to the HSPs. That equates to 1.575% increase in base funding for ADGS in each of the next two years. The remaining 30% of the funding provided to the LHIN by the MOHLTC will be held for in-year distribution within sectors where there is recognized need.

With the collective agreement increases projected at 3% into these budget years there is an expected reduction in staffing in each year. The ADGS Substance Abuse Program will see a reduction of 0.3 FTE and 0.2 FTE in each respective year. The ADGS Problem Gambling Program will see a reduction of 0.2 FTE in the first year and no reduction in the second year. Operating expenses will be reduced to maximize staffing levels while continuing to maintain funding to ensure adequate resources and
training for staff. It is expected that the staff reduction will be by attrition or reduction of hours by part-time staff.

**ALTERNATIVES FOR CONSIDERATION:**

The Board of Health could decide not to provisionally approve the ADGS 2009-10 and 2010-11 projected budgets but this is not recommended for the following reasons:

1. Without a Board of Health approved budget the LHIN will not be able to continue to flow funding to ADGS to continue providing services in Hamilton.
2. LHIN funding constitutes a significant public health investment in local substance use and problem gambling treatment that would otherwise not be possible.
3. Substance use and problem gambling treatment falls in the “other” identified Public Health Initiatives as approved by the MOHLTC and has been an integral part of Hamilton’s community resources for 23 years.
4. ADGS is the only service in Hamilton that provides both genders with comprehensive assessments and referrals to appropriate treatment. Without these services individuals would not access the appropriate treatment in a timely way and receive needed follow up for long term recovery.
5. In the long term, the social determinants of health are met through access to this program thereby reducing mortality and morbidity related to substance use and problem gambling.
6. A number of highly-effective community partnerships have been established to address substance use concerns. These partnerships would be in jeopardy.

**FINANCIAL/STAFFING/LEGAL IMPLICATIONS:**

The HNHB - LHIN Board recommended a 1.575% increase in baseline funding for each of these two years. With this increase and considering the projected 3% increase in salaries and wages in these time periods there is a projected decrease in staffing levels.

### Alcohol Drug and Gambling Services Program LHIN Funded Budget

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Substance Use</td>
<td>676,627</td>
<td>7.6</td>
<td>687,284</td>
<td>7.3</td>
<td>(.3)</td>
<td>698,109</td>
<td>7.1</td>
<td>(.2)</td>
</tr>
<tr>
<td>Problem Gambling</td>
<td>292,026</td>
<td>3.3</td>
<td>296,625</td>
<td>3.1</td>
<td>(.2)</td>
<td>301,297</td>
<td>3.1</td>
<td>-</td>
</tr>
</tbody>
</table>

In addition to the shift to a two year funding model the LHIN will be developing multi-sectoral service accountability agreements (M-SSA) that will need to be executed with health service providers (HPS) in the following sectors: community health centres, community care access centres, community support services, mental health and addiction, if a LHIN is to continue funding the HSP after March 31, 2009. ADGS as an
addiction service will be involved in the M-SSA process. 2009/2010 and 2010/2011 budgets for the other ADGS programs will be brought forward through the usual City budget process cycle.

**POLICIES AFFECTING PROPOSAL:**

The LHIN Act (2006) mandates the HNHB - LHIN to enter into the M-SAA agreements by April 1, 2009.

**RELEVANT CONSULTATION:**

Public Health Services has consulted with the Finance and Administration Division regarding the preparation of the 2009/2010 and 2010/2011 ADGS budgets. Human Resources and Labour Relations personnel will be consulted to ensure compliance regarding any reduction of staff. PHS has also consulted with Hamilton’s designated Program Consultants from the LHIN. Reduction of staff issues will be highlighted in the situation analysis section of the CAPS submission to the LHIN.

**CITY STRATEGIC COMMITMENT:**

By evaluating the “**Triple Bottom Line**”, (community, environment, economic implications) we can make choices that create value across all three bottom lines, moving us closer to our vision for a sustainable community, and Provincial interests.

- **Community Well-Being is enhanced.**  ☑ Yes  ☐ No
  - Public services and programs are delivered in an equitable manner, coordinated, efficient, effective and easily accessible to all citizens.

- **Environmental Well-Being is enhanced.**  ☐ Yes  ☑ No

- **Economic Well-Being is enhanced.**  ☐ Yes  ☑ No

Does the option you are recommending create value across all three bottom lines?  ☐ Yes  ☑ No

Do the options you are recommending make Hamilton a City of choice for high performance public servants?  ☐ Yes  ☑ No