Present: Councillor S. Merulla, Chair  
Councillors S. Duvall, J. Farr, T. Jackson, B. McHattie, B. Morelli and T. Whitehead  

Absent with regrets: Councillor J. Partridge, Vice-Chair, vacation  

Also Present: Councillor R. Pasuta  
J.A. Priel, General Manager, Community Services  
R. Rossini, General Manager, Finance and Corporate Services  
A. Bradford, Director of Culture  
S. DuVerney, Project Manager, Strategic Services  
B. Atanas, Market Manager  
G. Hendry, Director, Housing Services  
T. Quinn, Director, Strategic Services  
B. Browett, Director of EMS  
I. Bediou, Legislative Assistant, City Clerk’s Office  

THE EMERGENCY AND COMMUNITY SERVICES COMMITTEE PRESENTS REPORT 11-014 AND RESPECTFULLY RECOMMENDS:  

1. Election of Chair and Vice-Chair  
(a) That Councillor Judi Partridge be appointed Chair of the Emergency and Community Services Committee for 2012;  
(b) That Councillor Terry Whitehead be appointed Vice-Chair of the Emergency and Community Services Committee for 2012.
2. Hamilton Youth Advisory Committee (HYAC) 2012 Budget Submission (CS11099) (City Wide) (Item 5.1)

   (a) That the Hamilton Youth Advisory Committee 2012 base budget submission in the amount of $3,890, be approved and forwarded to the 2012 budget process (GIC);

   (b) That, in addition to the base funding, that a one time budget allocation of $2,500 funded by the Hamilton Youth Advisory Committee reserve, be approved and forwarded to the 2012 budget process (GIC).

3. Food and Shelter Advisory Committee 2012 Budget Submission (CS11089) (City Wide) (Item 5.2)

   That the Food and Shelter Advisory Committee’s 2012 base budget submission in the amount of $500, be approved and forwarded to the 2012 budget process (GIC).

4. Housing and Homelessness Action Plan (CS11017(a)) (City Wide) (Item 5.3)

   That Report CS11017(a) respecting Housing and Homelessness Action Plan be received.

5. Hamilton Centre for Civic Inclusion - Funding Agreement (CS11023(b)) (City Wide) (Item 5.4)

   That Report CS11023(b) respecting Hamilton Centre for Civic Inclusion - Funding Agreement be received.

6. City of Hamilton Domiciliary Hostel Program Review (CS10036(b)) (City Wide) (Outstanding Business Item – “T”) (Item 5.5)

   That Report CS10036(b) respecting City of Hamilton Domiciliary Hostel Program Review be received.

7. Smith’s Knoll Archaeological Site (CS11087) (Ward 9) (Item 5.6)

   That the “Stage 1 & 2 Archaeological Assessment, Human Remains Documentation and Cemetery Investigation – 70 King Street West - Adjacent to Smith’s Knoll Cemetery, attached as Appendix A to Report CS11087, be received.
8. EMS Response Performance Monthly Report - January 1, 2011 to October 31, 2011 (HES11018) (City Wide) (Item 5.7)


9. 2011 Hamilton Youth Advisory Committee Summary (HYAC11-001) (Item 7.1)

That the 2011 Hamilton Youth Advisory Committee Summary (HYAC11-001) be received.

Subsection (b) of Item 10 was amended by deleting the words “make presentation” and inserting the words “send correspondence, jointly with the Mayor” therein, to read as follows:

10. Food and Shelter Advisory Committee Presentation respecting achievements to-date (Item 7.2)

(a) That the presentation from Chair Don Jaffray respecting the achievements to date of the Food and Shelter Advisory Committee, be received;

(b) That the Food and Shelter Advisory Committee be directed to send correspondence, jointly with the Mayor to the Provincial and Federal Governments respecting the challenges of addressing hunger and housing issues in the City of Hamilton.

Subsection (c) of Item 11 was amended by adding the words “and that each Domiciliary Hostel operator report back to the Emergency and Community Services Committee on how their allocation was spent” after the words “one year” to read as follows:

11. Ontario Municipal Partnership Program Reconciliation Re-Investment (CS11095) (City Wide) (Item 8.1)

(a) That the revised policy and procedure for approval of expenditures from the Social Services Initiative Reserve (Account #112214), hereto attached as Appendix A be approved;

(b) That the following programs continue to be funded through the Social Services Initiative Reserve (Account #112214) as outlined below:

(i) Emergency Shelter and Intensive Case Management Services - $350,000 annually from 2011 to December 31, 2013;
(ii) Food Banks and the Christmas Hamper Program - $350,000 annually; from 2011 to December 31, 2013;
(iii) Affordable Transit Pass Program - $300,050 annually from 2012 to December 31, 2013;
(c) That the Domiciliary Hostel Program be funded through the Social Services Initiative Reserve (Account #112214) in the amount of $750,000 for one year and that each Domiciliary Hostel operator report back to the Emergency and Community Services Committee on how their allocation was spent;

(d) That the balance of the funds remaining in the Social Services Initiative Reserve (Account #112214) be considered as part of the staff review of the Farmers’ Market Food Voucher Program.

12. Beach Canal Lighthouse & Lighthouse Keeper's Cottage (CS11018(a)) (Ward 5) (Item 8.2)

(a) That the Results from the Investigation into the Availability of Capital Contributions for the Beach Canal Lighthouse & Lighthouse Keeper’s Cottage, attached to Report CS11018(a) as Appendix A, be received;

(b) That staff be directed to suspend the investigation into the terms of transfer of ownership of the Beach Canal Lighthouse and Lighthouse Keeper’s Cottage from the Federal Government to the City and the issue be considered closed;

(c) That staff be directed to continue to work with the Beach Canal Lighthouse Group as they pursue their plans to make application under the Heritage Lighthouse Protection Act.

13. Street Performance Policy and Guidelines (CS11098) (City Wide) (Item 8.3)

That the “City of Hamilton Policy and Guidelines on Street Performance (Busking)”, hereto attached as Appendix “B”, be approved.


That Report CS11100 respecting Hamilton Farmers’ Market Shoppers’ Survey 2011 be received.

That the following be added as Item 15:

15. YWCA Senior Centre Operating Agreement (CS11002(a)) (Ward 2) (Item 8.5)

(a) That a one time funding increase in the amount of $85,400 for 2011 for the Hamilton Young Women’s Christian Association for the operation of two senior centres in Hamilton, to be funded from the 2011 Community Services Department Recreation Division surplus, be approved;
(b) That the Operating Agreement between the City of Hamilton and the Hamilton Young Women’s Christian Association attached as Appendix “A” to Report CS11002(a)) be approved;

(c) That the Mayor and City Clerk be authorized and directed to execute the Operating Agreement between the City of Hamilton and the Hamilton Young Women’s Christian Association for the operation of two senior centres in Hamilton (attached as Appendix “A” to Report CS11002(a), in a form satisfactory to the City Solicitor;

(d) That the enhancement for the grant funding requesting an increase of $85,400 for the Hamilton Young Women’s Christian Association for the operation of two senior centres in Hamilton be forwarded to the 2012 budget process.

FOR THE INFORMATION OF COUNCIL:

(a) CHANGES TO THE AGENDA (Item 1)

The Clerk advised of the following changes to the agenda:

(i) Added delegation request 4.2 from Calvin Cain of the Ontario Homes for Special Needs Association wishing to speak to Item 8.1 on today’s agenda;

(ii) Added delegation request 4.3 from Andrew Amoah from Soulsbuzz respecting Item 8.1 on today’s agenda;

(iii) All delegations addressing Committee today will be heard when Committee considers their respective Item of interest;

(iv) Added presentation from staff respecting Item 8.4 regarding the Hamilton Farmers’ Market Shoppers’ Survey.

The agenda for the December 7, 2011 Emergency & Community Services Committee meeting was approved, as amended.

(b) DECLARATIONS OF INTEREST (Item 2)

There were none declared.

(c) APPROVAL OF MINUTES OF PREVIOUS MEETING (Item 3)

The Minutes of the November 7, 2011 meeting were approved as presented.
(d) **DELEGATION REQUESTS (Item 4)**

The following delegation requests were approved and the rules of order were waived in order for them to address Committee today:

(i) Barbara Murray, Beach Canal Lighthouse Group respecting the future transfer of ownership of the Burlington (Beach) Canal Light Station from the Federal Government to the City of Hamilton. (Item 4.1)

(ii) Calvin Cain, Ontario Homes for Special Needs Association respecting Item 8.1 the Ontario Municipal Partnership Program Reconciliation Re-investment. (Added Item 4.2)

(iii) Andrew Amoah, Soulsbuzz, respecting Item 8.1 the Ontario Municipal Partnership Program Reconciliation Re-investment (Added 4.3)

(e) **STAFF PRESENTATIONS (Item 7)**

(i) **2011 Hamilton Youth Advisory Committee Summary (HYAC11-001) (Item 7.1)**

Alex Fiorello, Co-Chair addressed Committee with the aid of a PowerPoint presentation and a copy of the hand-out was distributed. His presentation included but was not limited to the following topics:

- Youth Week;
- Unfiltered facts;
- Bus tour;
- Leadership;
- Raising the roof;
- Kudos;
- Visit our site;
- It’s alive – the Hamilton Youth website;
- Support;
- Future focus.

Councillor Jackson acknowledged Rene Reid and Colin McMullan for their efforts in mentoring the members of the Hamilton Youth Advisory Committee. Committee commended Alex Fiorello for his presentation.

On a motion, Committee received the Citizen Committee Report and the presentation.
(ii) **Food and Shelter Advisory Committee Presentation respecting achievements to-date. (Item 7.2)**

Don Jaffray, Chair of the Food and Shelter Advisory Committee accompanied by Alex Ramirez Vice-Chair, addressed Committee with the aid of a PowerPoint Presentation and a copy of the hand-out was printed in the agenda. Copies of reports respecting the Housing & Homelessness Action Plan were distributed. The presenters’ comments included but were not limited to the following:

- Mandate;
- Membership;
- 2010 – 2011 Accomplishments;
- Priority identification and work planning.

On a motion, Committee directed that the Food and Shelter Advisory Committee make presentations to the Provincial and Federal Governments respecting the poverty issues (hunger and housing) in Hamilton.

On a motion, Committee received the presentation.

(iii) **Hamilton Farmers’ Market Shoppers’ Survey 2011 (CS11100) (Ward 2) (Item 8.4)**

Anna Bradford provided an overview of the staff report with the aid of a PowerPoint presentation and copies of the hand-out were distributed.

Her comments included but were not limited to the following:

- Road to improvement;
- Why did we survey shoppers?
- Survey highlights;
- What do shoppers buy?
- What is important to shoppers?
- The shoppers identified several opportunities for improvement;
- Hamilton Farmers’ Market Shoppers by sorting code.

On a motion, Committee received the presentation and the staff report.

(f) **DISCUSSION ITEMS**

(i) **Ontario Municipal Partnership Program Reconciliation Re-Investment (CS11095) (City Wide) (Item 8.1)**

Delegations:

City Council – December 14, 2011
(1) David Cherkewski, requested by Sally Palmer, Social Justice Strategic Committee (SJSC), respecting the Social Investment Strategy (Approved September 8, 2011) (Item 6.1)

David Cherkewski addressed Committee and read from a prepared statement, a copy of which was included in the agenda. He stressed that he believes that poverty is the issue that is holding the City back.

On a motion, Committee received Mr. Cherkewski’s delegation.


Sally Palmer addressed Committee and read from a prepared statement, a copy of which was included in the agenda. She also made a PowerPoint presentation outlining her statement.

On a motion, Committee received Ms. Palmer’s delegation.


Marisa Scotto Di Luzio addressed Committee and read from a prepared statement and a copy was submitted to the Clerk for the official record.

She outlined the following requests:

1. That some or all of the OMPF funds be used for new initiatives rather than for existing programs only. The concern is that no new initiatives are being considered to address the inadequacy of Ontario Works rates (an example is the proposed healthy food supplement for unattached single adults on Ontario Works);

2. That new initiatives be determined through creation of a community planning group and a social investment strategy.

On a motion, Committee received Ms. Scotto DiLuzio’s delegation.
(4) Calvin Cain, Ontario Homes for Special Needs Association respecting the Ontario Municipal Partnership Program Reconciliation Re-investment. (Added Item 4.2)

All the executive members of the OHSMA Hamilton Region 3 (Anthony Gagliese, Michael Power, John Iovio, and Calvin Cain) came forward to the podium.

Anthony Gagliese addressed Committee and expressed disappointment that the domiciliary hostel providers were excluded from the funding.

On a motion, Committee received the delegation.

(5) Andrew Amoah, of Soulsbuzz respecting the Ontario Municipal Partnership Program Reconciliation Re-investment. (Added Item 4.2)

Andrew Amoah addressed Committee and a hand-out was distributed.

He indicated that he is a small business entrepreneur and his organization is dedicated to promoting small businesses in Hamilton and supporting local stores. He suggested a discount card system that would benefit people on social assistance and local vendors, including the Farmers’ Market stallholders.

On a motion, Committee received the delegation.

After some questions and debate, on a motion, Committee amended the recommendations of the staff report as follows:

(a) Subsection (b) (i) and (ii) were amended by changing the funding to three years;

(b) Subsection (b) (iii) was amended by changing the funding to two and half years;

(c) Funding was added for the Domiciliary Hostel program in the amount of $750,000 for one year;

(d) The balance of funds remaining in the Social Services Initiative Reserve are to be considered as part of the staff review of the Farmers’ market Food Voucher Program.

Committee thanked Joe-Anne Priel and Gillian Hendry for their report.
(ii) Beach Canal Lighthouse & Lighthouse Keeper's Cottage (CS11018(a)) (Ward 5) (Outstanding Business List Item) (Item 8.2)

Delegations:

1) Barbara Murray, Beach Canal Lighthouse Group respecting the future transfer of ownership of the Burlington (Beach) Canal Light Station from the Federal Government to the City of Hamilton. (Item 4.1)

Anthony Butler of the Beach Canal Lighthouse Group addressed Committee with the aid of a PowerPoint presentation. His comments included but were not limited to the following:

- The Beach Canal Lighthouse Group was founded in 2003 to celebrate and preserve the Burlington Canal Lighthouse and Keeper's Cottage;
- The significance of the Lighthouse and keeper's cottage;
- The group appreciates the City's funding of the operational study and heritage building assessment and staff's investigation into the terms of transfer of ownership;
- May 29, 2010 the federal Heritage Lighthouse Protection Act came into effect;
- The group will apply under the Act with the objective to restore the lightstation.

On a motion, Committee received the delegation.

On a motion, Committee amended the staff recommendation by adding a subsection directing staff to continue to work with the Beach Canal Lighthouse Group.

(iii) YWCA Senior Centre Operating Agreement (CS11002(a)) (Ward 2) (Item 8.5)

Councillor Jackson expressed thanks to City staff Coralee Secord and Terry Quinn and the Executive Director of the YWCA, Denise Doyle and the Director of Operations of the YWCA, Medora Uppal.

Committee supported the staff recommendations and directed the Clerk to prepare the necessary motions for Council to reconsider and cancel its previous decision and approve the new agreement with the increased funding.
(g) GENERAL INFORMATION (Item 11)

(i) Outstanding Business List (Item 11.1)

(a) The following new due dates were approved:

1. Item –“P“ - Letter regarding the Needs of the Ancaster Senior Achievement Centre
   Current Due Date: December 7, 2011
   Proposed New Due Date: February 13, 2012

2. Item – “Q“ - Summer Music Events in Gage Park
   Current Due Date: December 7, 2011
   Proposed New Due Date: February 13, 2012

3. Item – “O“ - Funding for one Additional Paramedic – MUMC –
   The Financial Impact of the ABC Program
   Current Due Date: December 7, 2011
   Proposed New Due Date: January 18, 2012

(b) The following Items were identified as completed and removed from the
Outstanding Business List:

1. Item “I(i) & (ii) “ – Beach Canal Light Station Operational Study
   and Heritage Building Assessment

2. Item “L“ – Street Performance Policy

3. Item “R“ – City of Hamilton Domiciliary Hostel Program Review

(h) ADJOURNMENT

There being no further business, the Emergency & Community Services Committee
meeting, adjourned at 4:40 p.m.

Respectfully submitted,

Councillor S. Merulla, Chair
Emergency & Community Services Committee

Ida Bediou
Legislative Assistant
December 7, 2011

City Council – December 14, 2011
Intent

(a) Purpose
To establish a framework for the approval of expenditures funded from the Social Services Initiative Reserve (SSIR).

(b) Background
SSIR was established and approved by Council in 2006 through a one-time provincial grant. The initial purpose was defined as funds to assist with “urgent temporary/finite program requirements (e.g. Emergency Shelter; Homemakers/Nurses) and recommendations from the Poverty Roundtable”.

On April 13, 2011, Council approved the recommendations in Report FCS11027/CS11031, Ontario Municipal Partnership Fund (OMPF) Reconciliation Re-Investment as follows.

(a)(i) That 50% of the OMPF ($4,075,800) be transferred to the Social Services Initiative Fund (112214) to support one-time Social Services related costs;

(f) That a Reserve Policy for the Social Services Initiatives Fund Reserve be prepared and that staff consult with the public on this policy, and that consideration be given to establishing a public advisory committee to guide allocation of the funds (similar to the community board that guides allocation of federal homelessness funding).

Policy

The Social Services Initiative Reserve (SSIR) is to be used for initiatives which address the root causes of poverty such as affordable housing, food security, income security, accessible transportation, participation in civic life and safe neighbourhoods as outlined in a report prepared by the Hamilton Roundtable for Poverty Reduction called Making Hamilton the Best Place to Raise a Child: A Change Framework for Poverty Reduction (June 2006).
SSIR Funding will be directed to foundational community supports to prevent poverty such as:

- Civic engagement;
- Universal access to health care supports that focus on prevention, early intervention and mental health;
- A solid economy producing quality employment and a living wage;
- Affordable housing opportunities in neighbourhoods across the City;
- Accessible and reliable transportation;
- Accessible amenities at the neighbourhood level (grocery stores, recreation and libraries);
- Adequate and responsive income security programs; and,
- Institutional and community behaviour that values the participation and contributions of youth.

The following principles should be considered when accessing funding from SSIR:

- Emphasis on poverty prevention rather than poverty alleviation;
- Partnerships and joint planning to end poverty; and,
- The utilization of meaningful community engagement including the involvement of those potentially affected by the decision.

Expenditures from SSIR must meet all of the following criteria:

- All programs funded through SSIR must address the root causes of poverty as outlined in a report prepared by the Hamilton Roundtable for Poverty Reduction called Making Hamilton the Best Place to Raise a Child: A Change Framework for Poverty Reduction (June 2006);
- Priority will be given to existing programs approved by City Council and historically funded through the SSIR;
• New programs may be funded upon the approval of Council, if in alignment with the SSIR principles and criteria;

• The community including those with lived experience must have been engaged in a consultation process for any program funded through SSIR; and,

• No other funding source in available.

Increases in the fund may be generated through:

• Investment income;

• Further reconciliation payments from the Ontario Municipal Partnership Fund (OMPF); and,

• Provincial or federal funding for poverty reduction.

Application of Policy

The process for the allocation of SSIR funding will be referred by Council for initiatives that meet the SSIR criteria and where there is a documented need for funding that is not met through other levels of government.

Approval for all expenditures from the SSIR will be upon the approval of Council during the annual budget process or through a report to Council.

Eligible applicants for SSIR funding may include:

• Non-profit organizations;
• City of Hamilton;
• Research organizations and research institutes;
• Public Health and educational institutions;
• A collaborative of two or more organizations that are working together to achieve a common goal; and,
• Individuals.

City staff responsible for the funded program will prepare, negotiate and monitor Service Agreements with the service provider. Staff will facilitate service system planning, data and program analysis, policy interpretation, and performance measurement to maintain quality assurance standards for the effective delivery of the funded programs.

Exceptional Circumstance

Signing authority may be delegated to the General Manager of Community Services where the allocation of funding is time sensitive.
or there is an immediate need due to an emergency or natural disaster.

**Procedure**

All programs approved for SSIR funding must sign a Service Agreement declaring that the agency’s application meets the conditions of eligibility, and that the agency will act in accordance with the outlined requirements.

Programs will be required to track and report outcome measures.

**Definitions**

SSIR: Social Services Initiative Reserve  
OMPF: Ontario Municipal Partnership Fund  
Natural disaster: hazard which leads to financial, environmental or human losses

**References**

Community Partnership Program  
City of Hamilton Reserve Policies, Corporate Services  
Funders Network  
Making Hamilton the Best Place to Raise a Child: A Change Framework for Poverty Reduction (June 2006)

**Authority**

Hamilton City Council  
General Manager of Community Services Department  
*Municipal Act, 2001*

**Resources**

SSIF guidelines  
Human Services Planning Playbook

**History**

Social Services Initiative Reserve (Report  
Ontario Municipal Partnership Fund Reconciliation Re-Investment (Report FCS11027/CS11031)
City of Hamilton Policy and Guidelines on Street Performance (Busking)

Street performance, or busking, involves an individual or group who provides entertainment in the public realm for a voluntary gratuity from audience members. Such entertainment may include, but is not limited to, playing an instrument, singing, dancing, juggling, miming, or other form of creative performance.

This Policy and its guidelines have been developed to support a vibrant street performance culture and help performers, residents, pedestrians, retailers, workers and visitors understand the code of conduct around performing in Hamilton’s public spaces.

1. Principles

The City of Hamilton recognises that:

- Hamilton has a strong tradition of busking and a vibrant cultural community;
- Street performance is a form of creative expression that contributes to the animation and vitality of Hamilton’s public spaces;
- Buskers provide entertainment and experiences to residents, visitors and members of the general public;
- Busking is a valid means for performers to make a living;
- Busking should not unduly interfere with urban life; and,
- Many citizens enjoy observing busking activity in public spaces.

2. Objectives

This policy has been developed to:

- Encourage busking as a legal activity that contributes vitality and animation to the City of Hamilton;
- Provide guidelines for conduct by buskers and the public; and,
- Minimize complaints, criticism and other problems associated with busking in the City of Hamilton while supporting the rights of individuals to express themselves in a creative manner.

Guidelines:

LOCATIONS

- Performances are allowed in outdoor public places in Hamilton except where the space has been permitted for a specific time and use. Outdoor public spaces include but are not limited to sidewalks, courtyards, squares, exteriors of buildings etc;
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» Performances are allowed in public parks during regular park hours only except when the park, or a portion thereof, has been permitted for a specific time and use;
» Busking is prohibited on private property without permission of the property owner;
» Busking is prohibited at transit stops, in transit vehicles, or near public toilet facilities; and,
» Buskers must not unreasonably interfere with pedestrian or vehicular traffic flow nor encourage audience formation in such a manner as to cause such interference.

PERFORMANCE

» Maximum performance time is three hours per busking location;
» Only battery operated amplification may be used;
» No high risk or unsafe performances, dangerous materials or dangerous implements which may put the performer or audience at risk (e.g. no knives, swords, chainsaws, fire or flammable liquids); and,
» Consideration must be given for other acts performing in close proximity.

FINANCIAL TRANSACTIONS

» Buskers may receive monetary appreciation volunteered by an audience for their performance but may not solicit funds; and,
» Buskers require a business license to offer goods for sale.

COMPLIANCE

» Performers must comply with all other statutory requirements, rules, regulations and bylaws of the City and/or other authority;
» Public Space, which is being permitted by the City for a specific use and time, may not be used for busking during the period of the permit; and,
» Performers must immediately cease any activity and remove any performance equipment or materials at the request of a Hamilton Police Service Police Officer or any person designated by the City for reasons of public safety.

PUBLIC

» Audience members are encouraged to provide donations for performances they enjoy; and,
» Effort should be made to address concerns and complaints with the performer prior to seeking involvement of Hamilton Police Service.
Exclusions

Street performers, or buskers, are not contracted entertainers nor are they licensed as performers by the City of Hamilton.

Festival and event organizers, having secured a permit for use of a specific public space, may implement additional or different guidelines within the parameters of the permitted occasion (e.g. may require auditions, or identify specific locations for busking activity).

5. Glossary of Terms

For the purposes of this Policy the following definitions apply:

1. Street Performer: An individual or group who provides entertainment in the public realm for a voluntary gratuity from audience members. Synonymous with Busker.

2. Busker: Synonymous with Street Performer.

3. Performance: Musical, dramatic or other entertainment substantially involving musical, theatrical or circus performance skills.

4. Soliciting of funds: The act of asking, begging, seeking or requesting money or goods from members of the public.

5. Offer for sale: The display or demonstration of items, particularly multiples of items, with an implication that they are available for sale or otherwise in exchange for money (for example, CDs).

6. Dangerous materials or implements: Materials and implements that pose risk, hazard or uncertain outcomes for people. Dangerous materials include flammable materials and chemicals, fire, fireworks, smoke, flares, heated elements, or anything giving off a level of heat or toxicity that poses a threat of harm or damage to members of the public and public property. Dangerous implements include but are not limited to knives, spears, swords, spikes, or anything which could cause harm or damage to members of the public and public property.