Public Works Committee
REPORT 10-001
(as amended by City Council on January 27, 2010)
9:30 a.m.
Monday, January 18, 2010
South-West Ballroom, 2nd Floor
Hamilton Sheraton Hotel
116 King Street West
Hamilton, Ontario

Present:
Chair S. Merulla
Vice Chair T. Jackson
Mayor F. Eisenberger; Councillors B. Bratina, M. McCarthy, D. Mitchell, C. Collins, L. Ferguson, R. Powers

Also Present:
G. Davis – General Manager, Public Works
J. Harnum – Sr. Director, Environment and Sustainable Infrastructure
J. Mater – Sr. Director, Transportation, Energy and Facilities
G. Lupton – Director, Energy, Fleet and Facilities
B. Goodger – Sr. Director, Operations and Waste Management
C. Biggs – Legislative Assistant, City Clerk’s

THE PUBLIC WORKS COMMITTEE PRESENTS REPORT 10-001 AND RESPECTFULLY RECOMMENDS:

1. Citizen Appointments to the City of Hamilton Waste Reduction Task Force (WRTF) (PW10008) (City Wide) (Item 5.3)

That the following citizens be appointed to the Waste Reduction Task Force for the noted term of office:

<table>
<thead>
<tr>
<th>Name</th>
<th>Affiliation</th>
<th>Term of Office</th>
</tr>
</thead>
<tbody>
<tr>
<td>Michelle Morris</td>
<td>Education</td>
<td>December 31, 2012</td>
</tr>
<tr>
<td>Jim Sweetman</td>
<td>Public - A2 Zone</td>
<td>December 31, 2012</td>
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<tr>
<td>Tom Thompson</td>
<td>Public - A1 Zone</td>
<td>December 31, 2012</td>
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Council- January 27, 2010
2. Queenston Road, near Reid Avenue – Noise Enforcement Request (PW10003) (Ward 4) (Outstanding Business List) (Item 5.5)

That Report PW10003 respecting Queenston Road, near Reid Avenue – Noise Enforcement Request, be received.


(a) That the staff presentation respecting the 2009 State of the Infrastructure Report on Public Works Assets, be received;

(b) That staff be directed to report back to Committee by no later than June, 2010 on the implications and requirements to enhance the Hamilton Public Works Report Card (State of the Infrastructure Report on Public Works Assets) on an incremental basis to achieve a B+ over a ten-year period;

(c) That the Mayor be authorized to work with FCM and AMO to continue to work with the Federal and Provincial governments on their efforts to create a national infrastructure program;

(d) That the issues of affordability, corporate sustainability and management planning be considered a priority and referred to the City Manager to form part of the global financial sustainability plan.

4. The Gore Master Plan – Pedestrianization Initiative, Functional Design Study (PW10009) (Ward 2) (Item 8.2)


5. Central Fleet Request for Policy 11 Approval (PW09042(a)) (City Wide) (Item 7.1)

(a) That the Central Fleet Section be authorized to use Purchasing Policy 11 to single source repair and maintenance of heavy duty trucks and equipment from Barton Truck Centre Ltd. to an estimated value of $350,000 for the 2010 calendar year, with the proviso that an update on the status of the Request for Proposal for the repair and maintenance of heavy duty trucks and equipment be brought back to the Public Works Committee by the end of the first quarter of this year;
(b) That the Central Fleet Section be authorized to use Purchasing Policy 11 to single source repair and maintenance of heavy duty trucks and equipment from De Feo's Auto Service Ltd. to an estimated value of $350,000 for the 2010 calendar year, with the proviso that an update on the status of the Request for Proposal for the repair and maintenance of heavy duty trucks and equipment be brought back to the Public Works Committee by the end of the first quarter of this year.

Sub-section (a)(iv) was amended to delete the words highlighted in yellow:


(a) That the City of Hamilton supports From Waste to Worth: The Role of Waste Diversion in the Green Economy, A Minister's Report on the Review of Ontario's Waste Diversion Act, 2002, provided that:

(i) There are no negative impacts to municipal integrated waste management systems;

(ii) Residential service levels are maintained or improved;

(iii) Municipalities are involved in the priorities and timing of the future designation of materials;

(iv) Landfill levies are not imposed on municipal landfills used for residential waste where the municipality has integrated comprehensive waste diversion programs that are funded through the municipal tax base; and that any levies that are collected on municipal landfills be used for research and development of diversion programs, information sharing and training;

(v) Municipalities in which waste diversion infrastructure becomes stranded assets as a result of Extended Producer Responsibility are appropriately compensated;

(vi) Implementation results in demonstrated cost reductions for municipalities;

(vii) Implementation is done in consideration of the waste management hierarchy and overall environmental impacts;

(b) That the December 9, 2009 motion of the Waste Reduction Task Force, attached as Appendix A to Report PW10007 be received and forwarded as part of the City’s comments on the Minister’s Report;
(c) That the City convey messages through its website or alternative communication means encouraging consumers to leave packaging from goods purchased with the retailer to manage, thereby encouraging retailers to address excess packaging issues with manufacturers;

(d) That Report PW10007 be submitted to the Ministry of the Environment (MOE) as the City’s comments on Environmental Bill of Rights (EBR) Registry Number 010-8164;

(e) That copies of this report be sent to the local Members of Provincial Parliament, the Association of Municipalities of Ontario, the Municipal Waste Association, the Regional Public Works Commissioners of Ontario (RPWCO), the Solid Waste Association of North America (SWANA) and the Ontario Waste Management Association (OWMA).

7. Items to be Referred from the Outstanding Business List (Item 11.3)

That the item respecting Locating Police Marine Facility in Macassa Bay, (attached hereto as Appendix “A”) referred by Council on November 25, 2009, be referred to the City Manager’s Office to be addressed in conjunction with the Waterfront Development Corporation.

FOR THE INFORMATION OF COUNCIL:

(a) CHANGES TO THE AGENDA (Item 1)

The Clerk advised that there were no changes to the agenda.

On a motion, the agenda was approved, as presented.

(b) DECLARATIONS OF INTEREST (Item 2)

None

(c) APPROVAL OF MINUTES (Item 3.1)

On a motion, the Minutes of the November 30, 2009 meeting of the Public Works Committee were approved, as presented.

(d) DELEGATION REQUESTS

On a motion, the following delegation requests were approved:
(i) Request to appear from Majic (Mike) Mladen respecting snow clearing (Item 4.1)
(ii) Request to appear from Matt Jelly to express concerns regarding the Nativity scene in Gore Park (Item 4.2)
(iii) Request to appear from Ray Paquette, on behalf of Dundurn Street Merchants and Residents, respecting loss of parking in favour of bike lanes on Dundurn Street South and impact on surrounding area streets (Item 4.3)

(e) CONSENT AGENDA

(i) Minutes of Various Sub-Committees (Item 5.1)

On a motion, the following Sub-Committee Minutes were received:

(aa) Clean City Liaison Committee – October 15, 2009

(bb) Hamilton Cycling Committee – November 4, 2009

(ii) Minutes of the Lake Erie Region Source Protection Committee – November 5, 2009 (Item 5.2)

On a motion, the November 5, 2009 Minutes of the Lake Erie Region Source Protection Committee, were received.

(iii) Chamber of Commerce Correspondence respecting Transit Governance (PW10002) (City Wide) (Item 5.4)

On a motion, the request of Councillor B. McHattie to defer Report PW10002 regarding Chamber of Commerce Correspondence respecting Transit Governance to a future meeting in order that he has the opportunity to speak to this issue was approved.

(iv) Traffic Signal Conversion Request – Queenston Road and Donn Avenue (PW10004) (Wards 5 and 9) (Outstanding Business List) (Item 5.6)

On a motion, Report PW10004 respecting Traffic Signal Conversion Request – Queenston Road and Donn Avenue was referred back to staff to allow for further consultation between staff and Councillors.

(f) PRESENTATIONS

(i) 2009 State of the Infrastructure (SOTI) Report on Public Works Assets (Item 7.1)

Gerry Davis, General Manager of Public Works, provided a power point presentation which outlined the following:

Council – January 27, 2010
- Public Works Assets – three largest components are Roads and Traffic, Water and Wastewater
- Asset replacement value per 50-foot property frontage - $92,300
- Primary goal of SOTI: to move from “Measurement” to “Strategic Management”
- Criteria to Analyze Assets – Condition and Performance; Capacity vs Need; Funding vs Need
- Report Card Grade – areas that have increased; areas that have decreased
- 2009 Infrastructure Report Card
- Progressive asset management strategies
- Required vs Actual Capital Investment for the Hamilton Public Works Department
- Require vs Actual Capital Investment for Public Works Assets
- Roads historical capital financing; know your options
- Asset Management Initiatives
- Daily household cost comparisons
- Where do we go from here: SOTI Recommendations –
  - Public Policy/Level of Service
  - Technology/Research & Development
  - Environmental/Safe Drinking Water Act
  - Financial – Capital/Operating/Financing
- Asset Management Planning Process
- Definition of Return on Investment (ROI):
  - ROI = community well-being + services
  - ROI = best decision, combining social, environmental, financial and cultural
- Examples of “Investment Ratios” we need to develop and track:
  - Annualized revenues: Annualized expenditures
  - Total cost of borrowing: Total cost of service
  - Current condition index: Proposed condition index
  - Cost of Capital: Life extension of asset
- Need to measure the “health of our Asset Management decisions and our Infrastructure:
  - Not detailed accounting instruments
  - Not details of expenditures and projects
  - But focus on sustainable revenues, wise investments and trends over time
- Having Capital Asset Information is a good thing; it will prompt decision-makers to consider:
  - Selling idle assets
  - The compounding effect of infrastructure debt
  - Changing plans for infrastructure and other asset growth
  - Service agreements with public or private sector partners
  - Removing the assets from service
  - Replacing existing assets, including infrastructure
Wise use of Capital – need to differentiate between NEW construction and RE-construction

A copy of the power point presentation was distributed to the Committee and has been retained in the Office of the Clerk for the public record.

On a motion, the following recommendations were put forward:

(a) That the staff presentation respecting the 2009 State of the Infrastructure Report on Public Works Assets, be received;

(b) That staff be directed to report back to Committee by no later than June, 2010 on the implications and requirements to enhance the Hamilton Public Works Report Card (State of the Infrastructure Report on Public Works Assets) to a B+ over a ten-year period.

On a motion, the following Amendment was put forward and subsequently CARRIED:

That sub-section (b) be amended by deleting the word, “to” following the word, “Assets”, and inserting the words, “on an incremental basis to achieve” in lieu thereof.

On a motion, a further Amendment was put forward as follows, and subsequently CARRIED:

That the following be added as sub-section (c):

(c) That the Mayor be authorized to work with FCM and AMO to continue to work with the Federal and Provincial governments on their efforts to create a national infrastructure program.

The Main Motion, as amended, CARRIED.

On a motion, the following amendment to the Main Motion, as amended, was put forward and subsequently CARRIED:

That the following be added as sub-section (d):

(d) That the issues of affordability, corporate sustainability and management planning be considered a priority and referred to the City Manager to form part of the global financial sustainability plan.

The Main Motion, as further amended, CARRIED.

See Item 3 of this Report for the Recommendation in its entirety.
(ii) The Gore Master Plan – Pedestrianization Initiative, Functional Design Study (PW10009) (Item 7.2)

Le Ann Seely, Landscape Architect – Project Manager, outlined the purpose, process and the plan, and provided a power point presentation which included the following:

- Council Direction (Item 1(c)(ii) of Committee of the Whole Report 08-027, approved on August 7, 2008) (PW08083)
- Potential Routes for Rapid Transit Lines – James and King Streets
- Relocation of buses to MacNab Terminal
- Study area (+ connections)
- Methodology, including the Gore Master Plan and implementation process timeline; vision, goal, objectives and criteria framework; evaluation of alternatives
- Preferred conceptual plan: Victorian Carriageway
- Conceptual drawings of the pedestrian promenade and boulevard; central garden; Veterans’ Place; Macdonald Square
- Estimated schedule and budget implications
- Existing and proposed trees

A copy of the power point presentation was distributed to the Committee and has been retained in the Office of the Clerk for the public record.

Ms. Seely also recognized members of the public stakeholders group which are working closely with staff on this project, including Brian Henley, local historian and author, and David Rickets, 3rd great grandson of George Hamilton, the founder of the City of Hamilton, both of whom would be briefly addressing the Committee. She also acknowledged was the attendance of Robert Norman, Manager of Open Space Development, and Lawrence Stasiuk, Landscape Architectural Services.

Brian Henley thanked the Committee and staff for the opportunity to participate in the development of the plan, and felt that the process was a good one. He indicated that the public will continue to be involved as the project progresses.

David Rickets thought it important, as member of the City’s founding family, to participate on stakeholders group and found process to be a wonderful experience. He indicated that he looked forward to continuing to participate as the project moves forward.

Mayor Eisenberger and members of the Committee commended Le Ann Seely, Robert Norman and all staff and stakeholders involved for all of their time and efforts in the development of the plan.
(g) CENTRAL FLEET REQUEST FOR POLICY 11 APPROVAL (PW09042(a))
(City Wide) (Item 7.1)

On a motion, sub-sections (a) and (b) of Report PW09042(a) respecting Central Fleet Request for Policy 11 Approval were amended by deleting the words, “a limit”, and replacing it with the words, “an estimated value” in lieu thereof.

The Amendment CARRIED.

On a motion, sub-sections (a) and (b) were further amended by adding the following to the end of each sub-section:

“……2010 calendar year, with the proviso that an update on the status of the Request for Proposal for the repair and maintenance of heavy duty trucks and equipment be brought back to the Public Works Committee by the end of the first quarter of this year.”

The Amendment CARRIED and the Main Motion, as amended, CARRIED.

(h) FROM WASTE TO WORTH: THE ROLE OF WASTE DIVERSION IN THE GREEN ECONOMY, A MINISTER’S REPORT ON THE REVIEW OF ONTARIO’S WASTE DIVERSION ACT, 2002 (PW10007) (City Wide)
(Item 8.2)

Councillor Merulla vacated the Chair to speak to this issue.

On a motion, the following was added as sub-section (c) and the balance of the sections re-numbered accordingly:

“(c) That the City convey messages through its website or alternative communication means encouraging consumers to leave packaging from goods purchased with the retailer to manage, thereby encouraging retailers to address excess packaging issues with manufacturers.”

The Amendment CARRIED and the Main Motion, as amended, CARRIED.

(i) GENERAL INFORMATION/OTHER BUSINESS

(i) Outstanding Business List Items

On a motion, the following items on the Public Works Committee Outstanding Business List were amended to reflect the proposed new due dates:

(aa) Item I: North End Traffic Management Study
Due Date: January 18, 2010
Proposed New Due Date: April 12, 2010
(bb) Item M: Public Works Yards Master Plan
Due Date: February 1, 2010
Proposed New Due Date: May 31, 2010

(cc) Item N: Green Fleet Implementation Plan Phase 2
Due Date: January 18, 2010
Proposed New Due Date: March 22, 2010

(dd) Item W: Proposed Permanent Closure/Transfer of a Portion of
Temporary Road – Meadowlands of Ancaster (Phase 8)
Due Date: January 18, 2010
Proposed New Due Date: March 22, 2010

(ee) Item X: Backflow Prevention Program (referred from Committee of
the Whole)
Due Date: January 18, 2010
Proposed New Due Date: March 22, 2010 CARRIED

(ii) Queenston Road, near Reid Avenue – Noise Enforcement Request
(PW10003) (Ward 4) (Item 5.5)

On a motion, Report PW10003 respecting Queenston Road, near Reid Avenue – Noise Enforcement Request, was deemed complete and removed from the Public Works Committee Outstanding Business List.

(iii) Biosolids Management Plan (Item 11.2)

On a motion, the item respecting Biosolids Management Plan (B1) on OBL was removed from the Outstanding Business List as the matter was addressed in Report PW07074(b) (Item 7 of Public Works Committee Report 09-011, approved by Council on September 16, 2009).

(iv) 2 Cherry Road, Hamilton – Back Yard Slope Failure

On a motion, staff was directed to bring a report to the Committee with respect to the back yard slope failure at the property located at 2 Cherry Road, Hamilton. The Committee also approved that the owners of 2 Cherry Road be granted delegation status to address the Public Works Committee when the report is presented.

(v) High-Efficiency Toilet Replacement Program

On a motion, staff was directed to investigate the implementation of the high-efficiency toilet replacement program, separate from the Water Efficiency Master Plan, and bring a report back to the Committee.
There being no further business, the Committee adjourned at 12:10 p.m.

Respectfully submitted

Councillor S. Merulla, Chair
Public Works Committee

Carolyn Biggs
Legislative Assistant
January 18, 2010